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5 For The First Amendment Lawyers Association

6  
7 **IN THE SUPREME COURT**  
**STATE OF ARIZONA**

8 In the Matter of:

9 PETITION TO AMEND ER 8.4,  
10 RULE 42,  
11 ARIZONA RULES OF THE SUPREME  
12 COURT

Supreme Court No. R-

**COMMENT OF FIRST AMENDMENT  
LAWYERS ASSOCIATION IN  
OPPOSITION TO PETITION TO  
AMEND ER 8.4, RULE 42**

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14 This comment is filed pursuant to this Court's Order of January  
15 18, 2018, soliciting public comment on Petition R-17-0032. In its  
16 petition, the National Lawyers Guild, Central Arizona Chapter (the  
17 "Lawyers Guild"), urges this Court to amend Rule 42, ER 8.4, by  
18 adopting ABA Model Rule 8.4(g) ("Rule 8.4(g)"). Rule 8.4(g) is a  
19

1 flawed rule that is offensive to the First Amendment rights of attorneys,  
2 and this Court should refuse to adopt it.

3       The First Amendment Lawyers Association ("FALA") is a national,  
4 non-profit organization of approximately 200 members who represent  
5 the vanguard of First Amendment lawyers. Its central mission is to  
6 protect and defend the First Amendment from attack by both private  
7 and public incursion. Since its founding in the late 1960s, FALA's  
8 membership has been involved in several cases at the forefront of  
9 defining the First Amendment's protections. FALA has a marked  
10 interest in opposing the adoption of Rule 8.4(g), as the proposed rule  
11 is unconstitutionally vague and violates the First Amendment, and  
12 would lead to the suppression of protected speech that is only  
13 tangentially related to the practice of law.

#### 14 **1.0 Contents of Rule 8.4(g)**

15       The American Bar Association ("ABA") adopted Rule 8.4(g) in  
16 August of 2016. The Lawyers Guild's Petition to adopt Rule 8.4(g)  
17 would add a subsection (h) to Arizona Rule of Professional Conduct  
18 8.4, which would provide that it is professional misconduct for a lawyer  
19 to:

1 (g) engage in conduct that the lawyer knows or  
2 reasonably should know is harassment or discrimination on  
3 the basis of race, sex, religion, national origin, ethnicity,  
4 disability, age, sexual orientation, gender, gender identity,  
5 marital status, or socioeconomic status in conduct related  
6 to the practice of law. This paragraph does not limit the  
7 ability of a lawyer to accept, decline, or withdraw from a  
8 representation in accordance with Rule 1.16. This  
9 paragraph does not preclude legitimate advice or  
10 advocacy consistent with these Rules.

11 In addition to this subsection of existing Rule 8.4, Model Rule 8.4(g)  
12 includes three new accompanying comments defining various terms  
13 within Rule 8.4(g). The Petition does not explicitly include these new  
14 comments, but if the Rule were to be adopted these comments  
15 would assuredly be relied on for guidance. The most relevant of these  
16 are Comments 3 and 4.

17 Comment 3 defines “discrimination and harassment” under Rule  
18 8.4(g) as including “harmful verbal or physical conduct that manifests  
19 bias or prejudice towards others. Harassment includes sexual  
harassment and derogatory or demeaning verbal or physical  
conduct. Sexual harassment includes unwelcome sexual advances,  
requests for sexual favors, and other unwelcome verbal or physical  
conduct of a sexual nature . . . .” The Comment also provides that

1 “[t]he substantive law of antidiscrimination and anti-harassment  
2 statutes and case law may guide application of paragraph (g).”

3 Comment 4 states that “Conduct related to the practice of law  
4 includes representing clients; interacting with witnesses, coworkers,  
5 court personnel, lawyers and others while engaged in the practice of  
6 law; operating or managing a law firm or law practice; and  
7 participating in bar associations, business or social activities in  
8 connection with the practice of law.” It also specifies that “[l]awyers  
9 may engage in conduct undertaken to promote diversity and  
10 inclusion without violating this Rule by, for example, implementing  
11 initiatives aimed at recruiting, hiring, retaining and advancing diverse  
12 employees or sponsoring diverse law student organizations.” Model  
13 Rule 8.4(g) thus explicitly permits discrimination so long as it is done for  
14 the sake of “diversity.”

15 **2.0 Most Other States Have Rejected ABA Model Rule 8.4(g) as**  
16 **Written, and the Only State That Failed to Do So Acted in the**  
**Absence of Any Comment on the Rule**

17 The Petition states that 24 other jurisdictions have adopted anti-  
18 discrimination rules, but this misleads the Court because *almost no*  
19 *other state has adopted this version of Model Rule 8.4(g).* Rule 8.4(g)

1 is not a duplicate of any other state's version of a rule dealing with  
2 bias, and has broad implications. Anti-discrimination rules may be  
3 permissible and even desirable, but *this particular one is not*.

4 Several states have *rejected* Rule 8.4(g) because it violates the  
5 First Amendment:

- 6 • In December of 2016, the Texas Attorney General issued a formal  
7 opinion stating that Rule 8.4(g) would violate the First  
8 Amendment because it restricts speech and conduct far  
9 beyond the context of practice of law. (See TX A.G. Opinion No.  
10 KP-0123, attached as **Exhibit 1.**)<sup>1</sup>
- 11 • In January 2017, Pennsylvania's Disciplinary Board proposed an  
12 anti-discrimination amendment to the State's Rule 8.4, but  
13 Pennsylvania explicitly rejected the language of ABA Rule 8.4(g),  
14 adopting instead a rule similar to the narrower Illinois Rule 8.4(j),  
15 which states that it would be misconduct to violate a federal,

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19 <sup>1</sup> Available at: <<https://www.texasattorneygeneral.gov/opinion/ken-paxton-opinions>> (last accessed May 15, 2018).

state, or local statute that prohibits discrimination. (See Illinois Rules of Professional Responsibility, attached as **Exhibit 2**.)<sup>2</sup>

- In April 2017, the Montana legislature passed a joint resolution condemning Rule 8.4(g) as an unconstitutional attempt to restrict the First Amendment rights of attorneys. (See Montana Senate Joint Resolution No. 15, attached as **Exhibit 3**.)<sup>3</sup>
- In 2017, the Nevada Bar filed a petition to adopt Rule 8.4(g), but in September of 2017 withdrew it in the face of criticism of its constitutionality. (See request to withdraw petition to adopt Rule 8.4(g), attached as **Exhibit 4**.)
- In March 2018, the Tennessee Attorney General issued a formal opinion stating that Rule 8.4(g) “would violate the constitutional rights of Tennessee attorneys and conflict with the existing Rules of Professional Conduct.” (See Tenn. AG Opinion No. 18-11, attached as **Exhibit 5**.)<sup>4</sup>

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<sup>2</sup> Available at: [http://www.illinoiscourts.gov/SupremeCourt/Rules/Art\\_VIII/ArtVIII\\_NEW.htm#8.4](http://www.illinoiscourts.gov/SupremeCourt/Rules/Art_VIII/ArtVIII_NEW.htm#8.4) (last accessed May 15, 2018).

<sup>3</sup> Available at: <http://leg.mt.gov/bills/2017/billhtml/SJ0015.htm> (last accessed May 15, 2018).

<sup>4</sup> Available at: <https://www.tn.gov/content/dam/tn/attorneygeneral/documents/ops/2018/op18-11.pdf> (last accessed May 15, 2018).

1 These states rejected Rule 8.4(g) because it is unconstitutional.  
2 The only state to adopt Rule 8.4(g) is Vermont, and it only did so  
3 because no one filed any comments in opposition to it. There is no  
4 reason for Arizona to follow suit.

### 5 **3.0 Rule 8.4(g) Violates the First Amendment**

6 Lawyers do not surrender their First Amendment Rights for the  
7 privilege of practicing law.<sup>5</sup> Rule 8.4(g) punishes and restricts speech  
8 if it is “harmful,” “demeaning,” or “derogatory.”<sup>6</sup> What do those words  
9 mean? For example, the speech must be “derogatory” to whom?  
10 The Rule does not say, and the proposed comments fail to provide  
11 any meaningful guidance, ensuring that no attorney in Arizona will  
12 have any idea when their use of language might run afoul of the rule.

13 Worse still, the Rule is not being pushed in order to confront a real  
14 problem. Rather, it will do nothing but ensure there is always a  
15 speech-trap for any lawyer who sticks his or her neck out on issues that

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17 <sup>5</sup> See *Gentile v. State Bar of Nevada*, 501 U.S. 1030, 1054 (1991) (the Nevada  
18 Bar could not punish free speech that is protected by the First Amendment);  
19 *Shapiro v. Ky. Bar Ass’n*, 486 U.S. 466, 469 (1988) (the First Amendment applies to  
state bar disciplinary actions through the Fourteenth Amendment).

<sup>6</sup> See Model Rules of Prof’l Conduct. 8.4(g) Cmt. 3 (Am. Bar Ass’n 2016).

1 might be controversial. It chills advocacy, chills activism, and makes  
2 the Bar the would-be-censor of anyone who holds a bar license.

3 A restriction on speech is content-based when it either seeks to  
4 restrict, or on its face restricts, a particular subject matter.<sup>7</sup> Any  
5 restriction on speech based on the message conveyed is  
6 presumptively unconstitutional.<sup>8</sup> This presumption becomes stronger  
7 when a government restriction is based not just on subject matter, but  
8 on a particular viewpoint expressed about that subject.<sup>9</sup> The  
9 government cannot be allowed to impose restrictions on speech  
10 where the rationale for the restriction is the opinion or viewpoint of the  
11 speaker.<sup>10</sup>

12 Rule 8.4(g) is incredibly broad and is an unconstitutional  
13 viewpoint-based restriction on speech because it only restricts speech  
14 espousing certain viewpoints regarding certain topics about certain  
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16 <sup>7</sup> See *Rosenberger v. Rector & Visitors of the Univ. of Va.*, 515 U.S. 819, 828  
17 (1995). A facially content-based restriction must satisfy strict scrutiny regardless of  
an allegedly benign government motive. See *Reed v. Town of Gilbert*, 135 S. Ct.  
2218, 2228-29 (2015).

18 <sup>8</sup> See *Turner Broadcasting System, Inc., v. FCC*, 512 U.S. 622, 641-43 (1994).

<sup>9</sup> See *R.A.V. v. City of St. Paul*, 505 U.S. 377, 391 (1992).

19 <sup>10</sup> See *Perry Ed. Assn. v. Perry Local Educators' Assn.*, 460 U.S. 37, 46 (1983); see  
also *Matal v. Tam*, 137 S.Ct. 1744, 1763 (2017) (finding bar on registration of  
“disparaging” trademarks unconstitutional viewpoint-based discrimination).



1 groups of people.<sup>11</sup> Attorneys can say that all women are beautiful,  
2 but not that all men are pigs. They can say that senior citizens are  
3 wise, but not that kids are stupid. Under a literal reading of the rule,  
4 an attorney could extoll the virtues of Mormonism but would face  
5 possible disbarment for calling Pastafarianism a joke.

6 This viewpoint-based restriction on attorney speech will have a  
7 chilling effect on an attorney's ability to engage in disfavored political  
8 dialogues or debates. A lawyer's trade is to speak for and represent  
9 others, but Rule 8.4(g) pits an attorney's ability to speak for others  
10 against a threat of a bar complaint if someone considers the speech  
11 "offensive." In fact, the rule is drafted so broadly it could even punish  
12 expression of popular, mainstream opinions that someone on the  
13 ideological fringe finds offensive.

14 The point of protecting free speech is to shield the speaker who  
15 may say something misguided or hurtful in another's eyes.<sup>12</sup> Rule

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16 <sup>11</sup> See *R.A.V.*, 505 U.S. 377 ("The First Amendment does not permit St. Paul to  
17 impose special prohibitions on those speakers who express views on disfavored  
subjects.")

18 <sup>12</sup> See *Snyder v. Phelps*, 562 U.S. 443, 458 (2011) (citing *Hurley v. Irish-American*  
19 *Gay, Lesbian and Bisexual Group of Boston, Inc.*, 515 U.S. 557, 574 (1995)); see also  
*Texas v. Johnson*, 491 U.S. 397, 414 (1989) ("If there is a bedrock principle  
underlying the First Amendment, it is that the government may not prohibit the  
expression of an idea simply because society finds the idea itself offensive or

1 8.4(g) does more than restrict what an attorney may say in open  
2 Court; its plain language restricts what an attorney may say in a  
3 multitude of social situations, as well. If the Bar wishes to govern  
4 attorney speech in a courtroom, that is perhaps reasonable (though  
5 even there viewpoint discrimination would be presumptively uncon-  
6 stitutional). But, this proposed rule does far more than that. It is a  
7 measure that seeks to govern attorney speech no matter where and  
8 when it might occur, unless that speech is 100% disassociated from  
9 any tangent of the lawyer's practice.

10 The ABA defines speech "related" to the practice of law as: (1)  
11 representing clients; (2) interacting with witnesses, coworkers, court  
12 personnel, lawyers and others while engaged in the practice of law;  
13 and (3) participating in social activities, such as attending bar  
14 association meetings, or other business or social activities in  
15 connection with the practice of law.<sup>13</sup> Rule 8.4(g) contradicts  
16 paramount First Amendment protections because it restricts an

17 \_\_\_\_\_  
18 disagreeable"); and see *Roth v. United States*, 354 U.S. 476, 484 (1957) ("All ideas  
19 having even the slightest redeeming social importance, e.g., unorthodox ideas,  
controversial ideas, even ideas hateful to the prevailing climate of opinion – fall  
within the full protection of the First Amendment").

<sup>13</sup> See Model Rules of Prof'l Conduct. 8.4(g) Cmt. 4 (Am. Bar Ass'n 2016).

1 attorney's ability to express an opinion or engage in good faith  
2 debate at a local bar meeting, and it would chill law professors and  
3 practitioners alike from writing engaging law review articles that may  
4 offend some.

5 An attorney could risk disciplinary action simply for making an  
6 argument, supported by factual data, with an unpopular conclusion.  
7 For example, if a female plaintiff in a workplace discrimination suit  
8 claimed the court should presume a policy of gender discrimination  
9 because all her co-workers are men, the defendant's attorney could  
10 face Bar discipline for countering with a study showing that gender  
11 discrimination is more common in co-ed offices.<sup>14</sup> Rule 8.4(g) has the  
12 potential to limit the development of the legal profession and stymie  
13 the continuing legal education of attorneys in Arizona. Perhaps not  
14 every potentially controversial topic would run afoul of Rule 8.4(g), but  
15 the *possibility* of violating the rule would inevitably cause lawyers in

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18 <sup>14</sup> This problem is not solved by the rule's allowance of otherwise  
19 objectionable conduct that constitutes "legitimate advice or advocacy  
consistent with these Rules," either. There is no guidance as to what makes  
advocacy under this rule "legitimate" or "illegitimate."

1 Arizona to shy away from addressing any controversial issue in any  
2 setting remotely connected to the practice of law.<sup>15</sup>

3 Even worse, Rule 8.4(g) could very well make it an ethical  
4 violation simply to *represent* clients who are being sued for speech  
5 that mainstream society does not consider acceptable. For example,  
6 say a female college professor is fired for espousing the viewpoint in  
7 class that women are genetically superior to men, and then files a suit  
8 against the college for wrongful termination. An attorney may risk  
9 discipline for representing the woman and, outside the courtroom,  
10 making any statement about her viewpoint that is not a full-throated  
11 condemnation of it.<sup>16</sup> This could very easily lead to an environment  
12 where citizens with unpopular opinions would be precluded from  
13 obtaining effective legal representation. This same reasoning applies  
14 to controversial religious organizations; attorneys would be wary of  
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16 <sup>15</sup> See, e.g., *Baggett v. Bullitt*, 377 U.S. 360, 372 (1964) (“indefinite statutes” with  
17 “uncertain meanings” require that speakers “steer far wider of the unlawful zone  
than if the boundaries of the forbidden area were clearly marked”) (quoting  
*Speiser v. Randall*, 357 U.S. 513, 526 (1958)) (internal citation omitted).

18 <sup>16</sup> Arizona Rule 1.2(b) establishes that representing a client is not an endorsement  
19 of that client’s views or activities, but it does not take much imagination to  
conceive of a situation where an attorney declining to condemn a client’s  
“discriminatory” viewpoint could invoke a disciplinary proceeding under Rule  
8.4(g).

1 representing controversial organizations such as the Westboro Baptist  
2 Church, for fear of violating Rule 8.4(g) by making any statement  
3 about the Church or its views in any context other than direct  
4 courtroom advocacy.

5 As discussed in more detail below, FALA is in no way opposed to  
6 the Arizona Bar adopting a content-neutral rule that curtails  
7 harassment and discrimination. In fact, FALA would support a rule that  
8 accomplishes these worthy goals if the rule does not violate the First  
9 Amendment or other protections provided by the U.S. Constitution,  
10 such as due process. FALA stands firm, however, that it does not  
11 support rule 8.4(g), because it will be used as a weapon to silence  
12 attorneys with diverse opinions.

#### 13 **4.0 Distinguished First Amendment Scholars Have Spoken Out** 14 **Against ABA Model Rule 8.4(g)**

15 Many First Amendment scholars have spoken out against Rule  
16 8.4(g), including:

- 17 • Distinguished First Amendment Professor Eugene Volokh<sup>17</sup> has  
18 noted that passing a law that disciplines attorneys for speech

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19 <sup>17</sup> Professor Volokh is the editor of the *Volokh Conspiracy* at the *Washington Post* and is the author of the treatise *The First Amendment and Related Statutes*

1 would stifle debate within the legal community for fear of  
2 disciplinary reprimand. (See Eugene Volokh, "Texas AG: Lawyer  
3 speech code proposed by American Bar Association would  
4 violate the First Amendment," WASHINGTON POST (Dec. 20, 2016),  
5 attached as **Exhibit 6.**)<sup>18</sup>

- 6 • Professor Ronald Rotunda<sup>19</sup> noted that under the ABA Model  
7 Rule, if two attorneys spoke on a panel, and an attorney said  
8 "Black Lives Matter," the attorney who responds "Blue Lives  
9 Matter" could be subject to discipline under this Rule. Candid  
10 debates about illegal immigration or gender-neutral bathrooms  
11 would likely involve discussions about national origin, sexual  
12 orientation, and gender identity, which means that participants  
13 in the debate would be subject to discipline, depending entirely  
14 on the speaker's stance or viewpoint. (See Rebecca Messall, et

15 \_\_\_\_\_  
16 (West 2013). He teaches at the University of California Los Angeles School of Law  
<<http://www2.law.ucla.edu/volokh/>>.

17 <sup>18</sup> Available at: <[https://www.washingtonpost.com/news/volokh-  
18 conspiracy/wp/2016/12/20/texas-ag-lawyer-speech-code-proposed-by-  
19 american-bar-association-would-violate-the-first-amendment/](https://www.washingtonpost.com/news/volokh-conspiracy/wp/2016/12/20/texas-ag-lawyer-speech-code-proposed-by-american-bar-association-would-violate-the-first-amendment/)> (last accessed  
May 15, 2018).

18 <sup>19</sup> Professor Rotunda is the author of the treatise *American Constitutional Law*  
(Volumes 1 & 2) (West 2016) and *Legal Ethics: The Lawyer's Deskbook on*  
19 *Professional Responsibility* (ABA-Thomson Reuters 2016). He teaches at Chapman  
University <<https://www.chapman.edu/our-faculty/ronald-rotunda>>.

1 al., "Statement on ABA Model Rule 8.4(g)," NATIONAL LAWYERS  
2 ASSOCIATION (Mar. 7, 2017), attached as **Exhibit 7.**)<sup>20</sup>

- 3 • Professor Josh Blackman<sup>21</sup> has noted that Rule 8.4(g) will affect  
4 the types of hypotheticals and debates law school professors  
5 can pose to students, because law professors who have active  
6 law licenses could worry about offending a student and being  
7 faced with a bar complaint. (See Josh Blackman, "My Rejected  
8 Proposal for the AALS President's Program on Diversity: The Effect  
9 of Model Rule of Professional Conduct 8.4(g) and Law School  
10 Pedagogy and Academic Freedom" (Nov. 15, 2016), attached  
11 as **Exhibit 8.**)<sup>22</sup>

12 The Court should heed the warnings of these preeminent First  
13 Amendment scholars and note the serious consequences the  
14 passage of 8.4(g) would have on free speech and debate. We should

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15 <sup>20</sup> Available at: <[http://www.nla.org/nla-task-force-publishes-statement-on-](http://www.nla.org/nla-task-force-publishes-statement-on-new-aba-model-rule-8-4g/)  
16 [new-aba-model-rule-8-4g/](http://www.nla.org/nla-task-force-publishes-statement-on-new-aba-model-rule-8-4g/)> (last accessed May 15, 2018).

17 <sup>21</sup> Professor Blackman is the author of *Reply: A Pause for State Courts Considering Model Rule 8.4(G) The First Amendment and "Conduct Related to the Practice of Law"*, 30 GEO. J. LEGAL ETHICS (2017). He teaches at South Texas College of Law <<http://www.stcl.edu/about-us/faculty/josh-blackman/>>.

18 <sup>22</sup> Available at: <[http://joshblackman.com/blog/2016/11/15/my-rejected-](http://joshblackman.com/blog/2016/11/15/my-rejected-proposal-for-the-aals-presidents-program-on-diversity-the-effect-of-model-rule-of-professional-conduct-8-4g-and-law-school-pedagogy-and-academic-freedom/)  
19 [proposal-for-the-aals-presidents-program-on-diversity-the-effect-of-model-rule-](http://joshblackman.com/blog/2016/11/15/my-rejected-proposal-for-the-aals-presidents-program-on-diversity-the-effect-of-model-rule-of-professional-conduct-8-4g-and-law-school-pedagogy-and-academic-freedom/)  
[of-professional-conduct-8-4g-and-law-school-pedagogy-and-academic-](http://joshblackman.com/blog/2016/11/15/my-rejected-proposal-for-the-aals-presidents-program-on-diversity-the-effect-of-model-rule-of-professional-conduct-8-4g-and-law-school-pedagogy-and-academic-freedom/)  
[freedom/](http://joshblackman.com/blog/2016/11/15/my-rejected-proposal-for-the-aals-presidents-program-on-diversity-the-effect-of-model-rule-of-professional-conduct-8-4g-and-law-school-pedagogy-and-academic-freedom/)> (last accessed May 15, 2018).

1 not seek to censor lawyers who engage in debate at bar  
2 conferences, in law school classrooms, and in law review articles.  
3 Rather, we should engage people we do not agree with, and present  
4 them with better arguments. If someone holds an offensive viewpoint,  
5 it is better to try to change that person's mind than to shut them up.

## 6 **5.0 ABA Model Rule 8.4(g) is Unconstitutionally Vague**

7 The government violates the due process clause of the Fifth and  
8 Fourteenth Amendments when it takes someone's life, liberty, or  
9 property without due process by passing a law that is so vague that  
10 that it does not give ordinary people fair notice of the conduct it  
11 punishes, or is so standard-less that it invites arbitrary enforcement.<sup>23</sup>  
12 Rule 8.4(g) is unconstitutionally vague because it does not draw a  
13 clear line between what conduct is "related to the practice of law"  
14 and what conduct is not. There is no clear line regarding what is  
15 merely an unpopular opinion, and what is discriminatory. Conduct  
16 that is *related* to law is incredibly vague, and as analyzed above,  
17 could include a multitude of activities.

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19 <sup>23</sup> See *Johnson v. United States*, 135 S. Ct. 2551, 2553 (2015); see also *Kolender*  
*v. Lawson*, 461 U.S. 352 (1983).



1 The term “[h]arassment includes sexual harassment and  
2 derogatory or demeaning verbal or physical conduct.”<sup>24</sup> In addition  
3 to being a guaranteed chill on speech, there is no way for any  
4 member of the legal community to know prospectively what  
5 language may be “derogatory or demeaning.” Is this judged from  
6 the subjective viewpoint of the speaker’s audience, the subjective  
7 viewpoint of a third party who hears the speech afterward, or some  
8 objective standard that is applied regardless of whether anyone  
9 actually found the statements “derogatory or demeaning?”

10 Furthermore, words or conduct that potentially fit this  
11 terminology will necessarily change over time, unnecessarily  
12 burdening attorneys with the obligation to continue educating  
13 themselves on these constantly shifting definitions. As explained  
14 below, if this is the Bar’s goal, it should instead impose elimination-of-  
15 bias MCLE requirements. See Section 6.0, *infra*.

16 The definition of “discrimination” is no clearer; it “includes  
17 harmful verbal or physical conduct that manifests bias or prejudice  
18 towards others.” This is an utterly unintelligible standard that

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19 <sup>24</sup> Comment 3 to Rule 8.4(g).

1 necessarily requires attorneys to guess which statements are  
2 permitted and which are not. With the possibility of disciplinary action  
3 for a wrong statement, lawyers will inevitably curb speech they have  
4 a right to express.

5 In particular, Rule 8.4(g) punishes speech that discriminates  
6 against “socioeconomic status,” a term that is not defined by the ABA  
7 or any other anti-discrimination statute. Socio-economic status is  
8 vague because there is no bright line rule about what this entails. A  
9 lawyer could be subject to discipline for “discriminating” against  
10 someone who is unable to pay a retainer fee. A lawyer could also be  
11 subject to discipline for speaking out against “the 1%” – as this could  
12 be deemed discriminatory on this basis.

13 Professor Volokh notes that the socioeconomic discrimination  
14 language is so vague that there are many examples of conduct that  
15 could lead to attorney discipline:

- 16 • A law firm preferring more-educated employees over less  
17 educated ones.
- 18 • A law firm preferring employees who went to high status  
19 institutions, such as Ivy League schools, over Tier 4 law schools.

- A solo practitioner who prefers a would-be partner who has more resources to help weather hard times, over a would-be partner who has zero savings.
- A law firm contracting with an expert witness and/or an expert consultant who is especially well-educated or has an especially prestigious employer.

(See Eugene Volokh, "Banning Lawyers From Discriminating Based on 'Socioeconomic Status' in Choosing Partners, Employees or Experts," WASHINGTON POST (Aug. 10, 2016), attached as **Exhibit 9.**)<sup>25</sup>

An additional problem with the vagaries inherent in these terms is that they **beg** for selective enforcement. Without any intelligible definitions of "harassment" or "discrimination," the Bar would be free to prosecute any attorney at any time; no one on Earth has failed to make a statement at some point in their life that someone could find offensive. Furthermore, the Bar is the sole arbiter of what is "harassment" or "discrimination," which has the potential of leading

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<sup>25</sup> Available at: <[https://www.washingtonpost.com/news/volokh-conspiracy/wp/2016/05/05/banning-lawyers-from-discriminating-based-on-socioeconomic-status-in-choosing-partners-employees-or-experts/?utm\\_term=.beabb7cea8fe](https://www.washingtonpost.com/news/volokh-conspiracy/wp/2016/05/05/banning-lawyers-from-discriminating-based-on-socioeconomic-status-in-choosing-partners-employees-or-experts/?utm_term=.beabb7cea8fe)> (last accessed May 15, 2018).

1 to the absurd result of an attorney being disciplined for making a  
2 “disparaging” statement that the allegedly “disparaged” audience  
3 does not actually find “disparaging.”

4 Rule 8.4(g) is unconstitutionally vague because an ordinary  
5 person - even one schooled in the practice of law - would not be able  
6 to read the rule and understand what is conduct related to the  
7 practice of law or what statements constitute discrimination or  
8 harassment, and it encourages (and even necessitates) selective  
9 enforcement. Arizona must reject Rule 8.4(g).

#### 10 **6.0 The Arizona Bar Should Adopt an Elimination of Bias Rule, Rather** 11 **than ABA Model Rule 8.4(g)**

12 Eliminating bias from the profession is a laudable goal – and one  
13 that can be achieved through constitutional and honest means that  
14 are not subject to abuse. The Court should reject Rule 8.4(g) for the  
15 reasons stated above, but the Court should consider that there are  
16 many different anti-harassment and anti-discrimination rules that  
17 have already been adopted by other states. None of the rules  
18 adopted in other states are as broad as Rule 8.4(g).  
19

1 If the Arizona Bar wants to craft a bias rule modeled from another  
2 state, there are two major distinctions between the language in other  
3 states' rules and Model Rule 8.4(g). These distinctions also highlight the  
4 major deficiencies with Rule 8.4(g).

5 (1) **Conduct:** Most states have a narrow interpretation of  
6 "conduct" and restrict only conduct in the course of  
7 representing a client. (See "Anti-Bias Provisions in the State Rules  
8 of Professional Conduct, App. B, ABA Standing Comm. on Ethics  
9 and Professional Responsibility, Language Choices Narrative"  
10 (July 16, 2015).)<sup>26</sup> Rule 8.4(g) has a sweeping approach that  
11 exposes attorneys to discipline for any conduct *related* to the  
12 practice of law (such as speaking on a panel at a bar meeting  
13 or engaging in a debate with a colleague).

14 (2) **Breaking the Law:** Most states limit discrimination to an act  
15 that breaks a federal, state, or local law and requires that there  
16 be a finding by a court that the attorney engaged in  
17 discrimination. Rule 8.4(g) is subjective and allows anyone who

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18 <sup>26</sup> Available at: <[http://www.americanbar.org/content/dam/aba/administrative/professional\\_responsibility/language\\_choice\\_narrative\\_with\\_appendices\\_final.authcheckdam.pdf](http://www.americanbar.org/content/dam/aba/administrative/professional_responsibility/language_choice_narrative_with_appendices_final.authcheckdam.pdf)> (last accessed May 15, 2018).

1 is offended by something an attorney says to file a bar complaint  
2 at their discretion. Comment 3 to Rule 8.4(g) provides only that  
3 state law “may guide application of paragraph (g),” not that it  
4 is determinative.

5 A better option Arizona could adopt is a carrot rather than a  
6 stick approach: it could make one credit of Eliminating Bias a  
7 Mandatory Continuing Legal Education . States like California and  
8 Minnesota require attorneys to take elimination-of-bias as a CLE every  
9 year. FALA has incorporated eliminating bias credits into both 2017  
10 FALA meetings, not only for the benefit of the members who need the  
11 credit, but because it is important for all members.

12 Eliminating bias in the profession is a worthy policy to pursue. The  
13 Arizona Bar should take steps to eliminate bias. However, adopting  
14 Model Rule 8.4(g) is absolutely the wrong way to approach this  
15 problem because it is unconstitutional on its face and violates the First  
16 Amendment.

## 17 **7.0 Conclusion**

18 A lawyer who violates the Rules of Professional Conduct may  
19 suffer serious consequences, which can range from a letter of

1 reprimand to disbarment. Rule 8.4(g) is the only model rule that  
2 dictates an attorney can be disciplined for something that has  
3 nothing to do with that attorney's ability to practice law or handle  
4 client trust accounts. Rather, it dictates what types of views an  
5 attorney is allowed to have and say publicly. Attorneys should be free  
6 to practice law without fear of voicing an unpopular opinion. Rule  
7 8.4(g) has no rational relationship to securing the integrity of the  
8 practice of law in Arizona, and instead is one step removed from  
9 legislating thoughtcrime.

10 The existing measures in the Arizona Rules satisfy any interests  
11 that the proponents of this rule have stated. If Arizona truly believes  
12 that the existing rules do not prohibit attorneys from true unlawful  
13 discrimination, then it should adopt *constitutional* remedial measures.

14 Arizona should not join the dubious company of Vermont as a  
15 state to adopt ABA Model Rule 8.4(g). Members of the Arizona Bar  
16 took an oath to uphold the Constitution of the United States, and have  
17 a duty not to adopt a rule that violates the Constitution. Arizona  
18 should follow the lead of other states and heed the advice of this  
19

1 nation's First Amendment scholars: Arizona should reject this  
2 proposed rule.

3 Dated May 16, 2018.

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4 /s/ Marc J. Randazza

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